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2004 Regular Session (4lr0377)

#### ENROLLED BILL

-- Health and Government Operations/Finance --

Introdu	aced by Delegate Hurson	
	Read and Examined by Proofreaders:	
		Proofreader.
	with the Great Seal and presented to the Governor, for his approval this day of at o'clock,M.	Proofreader.
		Speaker.
	CHAPTER	
1 AN	N ACT concerning	
2	Regulation and Acquisition of Nonprofit Health Service Plans Entities	
3 FO 4 5 6 7 8 9	OR the purpose of extending the statute of limitations for a certain time period for certain criminal violations under the Insurance Article; <u>altering the purpose of certain provisions of law relating to nonprofit health service plans;</u> altering certain provisions of law relating to the regulation and acquisition of <u>certain nonprofit health service plans;</u> entities; altering the mission of a nonprofit <u>health service plan;</u> altering the manner in which a nonprofit health service <u>plan must develop certain goals, objectives, and strategies; providing that the charters, a certain charter and the laws, rules, and regulations of the iurisdiction of domicile of a certain entities entity supercede and take precedence</u>	

over certain requirements under certain circumstances; altering the standards

comply with certain requirements in deciding determining whether to issue or

applicability of certain statutory requirements for a board of directors of a

renew the certificate of authority of a nonprofit health service plan; altering the

the Maryland Insurance Commissioner must use to issue a certificate of authority; requiring the Commissioner to consider a certain entity's inability to

1	nonprofit health service plan; requiring certain board members of a nonprofit
2	health service plan to act in a certain manner consistent with in furtherance of
3	the mission of a nonprofit health service plan; altering the manner of selecting
4	board members of certain nonprofit health service plans; altering the actions for
5	which board approval is required; requiring the Commissioner to adopt certain
6	regulations; prohibiting certain board members and officers from receiving
7	certain personal or financial enrichment to the detriment of the nonprofit health
8	service plan or its mission; including as a principal function of a board of a
9	nonprofit health service plan the consideration of an independent valuation of a
10	1 1
	nonprofit health service plan prior to making a certain other consideration;
11	specifying the manner in which certain officers of a nonprofit health service
12	plan must act; providing that a violation of certain provisions of this Act is an
13	unsound and unsafe business practice; altering a certain provision of law
14	relating to unsound and unsafe business practices; authorizing the Insurance
15	Commissioner to impose a certain civil penalty against certain officers or
16	directors who fail to take appropriate action in response to a certain warning;
17	altering certain provisions of law relating to certain actions by an officer,
18	director, or employee of a nonprofit health service plan; requiring that an
19	application for acquisition of a nonprofit health entity include a certain
20	valuation of the nonprofit health entity and a certain antitrust analysis;
21	specifying that a certain acquisition is not in the public interest unless certain
22	steps are taken to ensure that certain assets are spent in a certain manner;
23	prohibiting a certain regulating entity from making a certain determination
24	unless certain considerations are made nonprofit health entities have
25	considered certain risks; defining a certain term; authorizing certain directors of
26	a certain nonprofit health service plan to serve for a certain additional term until
27	a certain date; and generally relating to the regulation and acquisition of
28	nonprofit health service plans certain nonprofit health entities.
29	BY repealing and reenacting, without amendments,
30	Article - Courts and Judicial Proceedings
31	Section 5-106(a)
32	Annotated Code of Maryland
33	(2002 Replacement Volume and 2003 Supplement)
34	BY adding to
35	Article - Courts and Judicial Proceedings
36	Section 5-106(z)
37	Annotated Code of Maryland
38	(2002 Replacement Volume and 2003 Supplement)
20	DV and aline and according with amondants
	BY repealing and reenacting, with amendments,
40	Article - Insurance  Section 14 115(a) 14 102(a) (b) (d) and (f) 14 110 14 115(b) (e) and (d)(1)
41	Section 14 115(e) 14-102(a), (c), (d), and (f), 14-110, 14-115(b), (c), and (d)(1),
42	$\frac{(2)}{(2)}$ , $\frac{(d)(2)}{(2)}$ and $\frac{(11)}{(2)}$ , 14-116(a) and (b), and 14-139(a)
43	Annotated Code of Maryland

1	(2002 Replacement Volume and 2003 Supplement)
2 3 4 5 6	BY repealing and reenacting, without amendments,  Article - Insurance Section 14-102(b) and (e) and 14-115(d)(1)  Annotated Code of Maryland (2002 Replacement Volume and 2003 Supplement)
7 8 9 10	BY adding to Article - Insurance Section 14-115.1
12 13 14 15 16	Annotated Code of Maryland
	MARYLAND, That the Laws of Maryland read as follows:
19	Article - Courts and Judicial Proceedings
20	5-106.
21 22	(a) Except as provided by this section, a prosecution for a misdemeanor shall be instituted within 1 year after the offense was committed.
	(Z) A PROSECUTION FOR A MISDEMEANOR OFFENSE UNDER TITLE 14 OF THE INSURANCE ARTICLE SHALL BE INSTITUTED WITHIN 3 YEARS AFTER THE OFFENSE WAS COMMITTED.
26	Article - Insurance
27	<u>14-102.</u>
28	(a) The purpose of this subtitle is:
29 30	(1) to regulate the formation and operation of nonprofit health service plans in the State; and
31 32	(2) to promote the formation and existence of nonprofit health service plans in the State that:
33	(i) are committed to a nonprofit corporate structure;

(iii) recognize a responsibility to contribute to the improvement of verall health status of [Maryland residents] THE RESIDENTS OF THE SDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLANS OPERATE.  b) A nonprofit health service plan that complies with the provisions of this le is declared to be a public benefit corporation that is exempt from taxation as ded by law.
le is declared to be a public benefit corporation that is exempt from taxation as
The mission of a nonprofit health service plan shall be, IN ACCORDANCE H THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, to:
(1) provide affordable and accessible health insurance to the plan's eds and those persons insured or issued health benefit plans by affiliates or diaries of the plan;
(2) assist and support public and private health care initiatives for iduals without health insurance; and
(3) promote the integration of a [statewide] health care system that s the health care needs of all [Maryland residents] THE RESIDENTS OF THE SDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLAN OPERATES.
<u>A nonprofit health service plan:</u>
A nonprofit health service plan:  (1) shall develop goals, objectives, and strategies for carrying out, IN CORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its tory mission;
(1) shall develop goals, objectives, and strategies for carrying out, IN ORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its
(1) shall develop goals, objectives, and strategies for carrying out, IN ORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its tory mission;  (2) beginning on December 1, 2003, and continuing through June 30, shall report quarterly, for the preceding quarter, to the Joint Nonprofit Health the Plan Oversight Committee on the nonprofit health service plan's compliance
(1) shall develop goals, objectives, and strategies for carrying out, IN CORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its tory mission;  (2) beginning on December 1, 2003, and continuing through June 30, shall report quarterly, for the preceding quarter, to the Joint Nonprofit Health the Plan Oversight Committee on the nonprofit health service plan's compliance the provisions of this subtitle; and  (3) shall provide to the Joint Nonprofit Health Service Plan Oversight mittee any other information necessary for the Committee to meet the goals

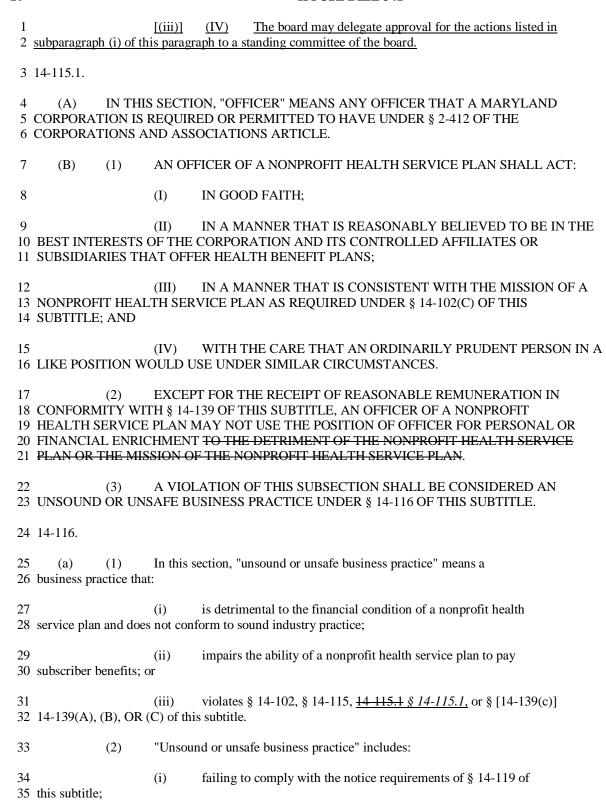
1 2	[(1)] (I) a nonprofit health service plan that is issued a certificate of authority in the State, whether or not organized under the laws of the State; and
	[(2)] (II) an insurer or a health maintenance organization, whether or not organized as a nonprofit corporation, that is wholly owned or controlled by a nonprofit health service plan that:
6	<u>1.</u> <u>is issued a certificate of authority in the State; AND</u>
7	<u>2.</u> <u>DOES BUSINESS IN THE STATE.</u>
10 11 12 13 14	(2) TO THE EXTENT THAT THE LEGISLATIVELY ENACTED CHARTER OF AN ENTITY SUBJECT TO THIS SECTION, OR THE LAWS OR ADMINISTRATIVE RULES OR REGULATIONS OF THE JURISDICTION OF DOMICILE OF AN ENTITY SUBJECT TO THIS SECTION, PROHIBIT THE ENTITY FROM COMPLYING WITH A REQUIREMENT OF SUBSECTION (C) OF THIS SECTION, THE LEGISLATIVELY ENACTED CHARTER, LAWS, AND ADMINISTRATIVE RULES AND REGULATIONS OF THE JURISDICTION OF DOMICILE SHALL SUPERCEDE AND TAKE PRECEDENCE OVER THE REQUIREMENT OF SUBSECTION (C) OF THIS SECTION.
16	<u>14-110.</u>
17	(a) The Commissioner shall issue a certificate of authority to an applicant if:
18 19	(1) the applicant has paid the applicable fee required by § 2-112 of this article; and
20	(2) the Commissioner is satisfied:
	(i) that the applicant has been organized in good faith for the purpose of establishing, maintaining, and operating a nonprofit health service plan that:
24	<u>1.</u> <u>is committed to a nonprofit corporate structure;</u>
25 26	2. <u>in accordance with the charter of the nonprofit health</u> service plan, seeks to provide affordable and accessible health insurance; and
29 30	3. IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, recognizes a responsibility to contribute to the improvement of the overall health status of [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH IT OPERATES;
31	(ii) that:
32	<u>1.</u> <u>each contract executed or proposed to be executed by the</u>
	applicant and a health care provider to furnish health care services to subscribers to
	the nonprofit health service plan, obligates or, when executed, will obligate each
35	health care provider party to the contract to render the health care services to which

	each subscriber is entitled under the terms and conditions of the various contracts issued or proposed to be issued by the applicant to subscribers to the plan; and				
5		cian, lice	each subscriber is entitled to reimbursement for podiatric, ric services, regardless of whether the service is nsed podiatrist, licensed chiropractor, licensed		
7	(iii)	that:			
8 9	subscribers to the plan is in a f	1. orm appr	each contract issued or proposed to be issued to coved by the Commissioner; and		
10 11	of each contract are fair and re	2. easonable	the rates charged or proposed to be charged for each form		
12 13	(iv) subtitle, of the greater of:	that the	applicant has a surplus, as defined in § 14-117 of this		
14		<u>1.</u>	\$100,000; and		
15 16	subtitle; and	<u>2.</u>	an amount equal to that required under § 14-117 of this		
	<u> </u>	lives in	the State, the nonprofit health service plan that insures  E State.		
22	SERVICE plan does not conti	nue to sa	rmines that a nonprofit health [services] tisfy the requirements of this subtitle, the ewal of the certificate of authority of the		
26 27 28	COMPLY WITH THE REQU OF A CONFLICT WITH THE THE LAWS OR ADMINIST	IREMEI E LEGIS RATIVE Y IN DE	SHALL CONSIDER AN ENTITY'S INABILITY TO  NTS OF § 14-102(C) OF THIS SUBTITLE AS A RESULT LATIVELY ENACTED CHARTER OF THE ENTITY OR RULES OR REGULATIONS OF THE JURISDICTION OF TERMINING WHETHER TO ISSUE OR RENEW A IDER THIS SECTION.		
30	14-115.				
31	(b) This section appl	ies to a n	nonprofit health service plan that is:		
32	(1) issued a	certifica	te of authority in the State[, whether or not]; AND		
33	(2) organize	ed under	the laws of [this] THE State.		
34 35	(c) (1) The bus managed under the direction of		d affairs of a nonprofit health service plan shall be d of directors.		

1 2	(2) act:	(I)	The boa	rd and its individual members are fiduciaries and shall
3		[(i)]	1.	in good faith;
	interests of the corpo health benefit plans;	[(ii)] ration and	2. l its contr	in a manner that is reasonably believed to be in the best colled affiliates or subsidiaries that offer
9 10	CONSISTENT WITE FURTHERANCE O	H THE M F THE M	ISSION IISSION	[in a manner that is reasonably believed to be in fit mission] IN A MANNER THAT IS  OF REASONABLY BELIEVED TO BE IN  OF THE CORPORATION AS A NONPROFIT HEALTH DER § 14-102(C) OF THIS SUBTITLE; and
12 13	position would use u	[(iv)] inder simi	4. lar circur	with the care that an ordinarily prudent person in a like mstances.
16	ITS INDIVIDUAL I FINANCIAL ENRIC	CHMENT	RS MAY	T IN CONFORMITY WITH THIS SECTION, THE BOARD AND NOT USE BOARD MEMBERSHIP FOR PERSONAL OR E DETRIMENT OF THE NONPROFIT HEALTH SERVICE ONPROFIT HEALTH SERVICE PLAN.
18	(3)	The prir	ncipal fun	actions of the board shall include:
19 20		(i) tablished		g that the corporation effectively carries out the 4-102(c) of this subtitle;
21 22	performance;	(ii)	selecting	g corporate management and evaluating its
23 24	other resources are s	(iii) ufficient (		g to the extent practicable that human resources and orporate objectives;
25 26		(iv) cting suita		to the provisions of subsection (d) of this section, idates for the board; [and]
27 28	including an annual	(v) evaluation		ning a system of governance at the board level, d performance; AND
31 32	NONPROFIT HEAD UNDER TITLE 6.5	OF THE	VICE PL STATE (	E CONSIDERING ANY BID OR OFFER TO ACQUIRE THE AN AND TO CONVERT TO A FOR-PROFIT ENTITY GOVERNMENT ARTICLE, ENSURING THAT ADEQUATE INDEPENDENT VALUATION OF THE NONPROFIT
	` /			the board shall demonstrate a commitment to the plan AS REQUIRED BY § 14-102(C) OF THIS

1 2				-	ployee of a nonprofit health service plan or any of its pointed or elected to the board.
3	of the Corpora	(6) ations an			h service plan is subject to the provisions of § 2-419 ticle.
5	<u>(d)</u>	<u>(1)</u>	This sub	section a	pplies to a corporation that is:
6 7	plan; and		<u>(i)</u>	issued a	certificate of authority as a nonprofit health service
8 9	authority as a	nonprof			member of a corporation issued a certificate of an.
10	!	<u>(2)</u>	The boar	rd shall b	e composed of no more than 23 members, including:
	General Asse Senate of Ma		(i) opointed		voting member, who is not a member of the Maryland rving at the pleasure of the President of the
	General Asse House of Del		pointed		voting member, who is not a member of the Maryland rving at the pleasure of the Speaker of the
			ORPOR	ATION,	bers selected by the board, IN ACCORDANCE WITH THE including two consumer members, who satisfy the and (15) of this subsection.
22	IN ADVANC	e sole me		he nonpr	pproval is required for THE BOARD SHALL APPROVE of the health service plan, a corporation for which iate or subsidiary of the nonprofit health
24				<u>H.</u>	modify benefit levels;
25 26	reimburseme	<u>nt;</u>		<u>2.</u>	materially modify provider networks or provider
27				<u>3.</u>	modify underwriting guidelines;
28				<u>4.</u>	modify rates or rating plans;
29 30	business or g	<del>eograph</del> i	<del>ic region;</del>	<u>5.</u> - <del>or</del>	withdraw a product or withdraw from a line or type of
31 32	the State.			<u>6.</u>	impact the availability or affordability of health care in
33 34	PLANS MAI	RKETEI	) IN THE	<u>1.</u> E STATE	MATERIALLY MODIFY OPTIONS AVAILABLE IN BENEFIT

1 2	OR MARYLAND PROVIDER	<u>2.</u> REIMB	MATERIALLY MODIFY MARYLAND PROVIDER NETWORKS URSEMENT LEVELS;
3 4	PRODUCTS MARKETED IN	<u>3.</u> THE ST.	MATERIALLY MODIFY UNDERWRITING GUIDELINES FOR ATE:
5 6	REQUIRED TO BE APPROVI	<u>4.</u> ED BY T	MATERIALLY MODIFY RATES OR RATING PLANS THAT ARE HE COMMISSIONER;
7		<del>5.</del>	WITHDRAW:
8		<u>A.</u>	A PRODUCT FROM THE MARYLAND MARKET;
9		<del>B.</del>	FROM A LINE OR TYPE OF BUSINESS; OR
10		<u>C.</u>	FROM A GEOGRAPHIC REGION IN THE STATE;
11 12	OBJECTIVES IN THE STATI	<u>6.</u> <del>5; OR</del>	MATERIALLY MODIFY MARKETING GOALS AND
13 14		<del>7.</del> TH CAR	MATERIALLY IMPACT THE AVAILABILITY OR EE IN THE STATE.
15 16	<u>AVAILABLE IN BENEFIT PL</u>		[modify benefit levels] MATERIALLY MODIFY OPTIONS RKETED IN THE STATE;
17 18	MARYLAND provider reimbur		materially modify MARYLAND provider networks or EVELS;
19 20	PRODUCTS MARKETED IN T		MATERIALLY modify underwriting guidelines FOR <u>TE;</u>
21 22	REQUIRED TO BE APPROVE		MATERIALLY modify rates or rating plans THAT ARE HE COMMISSIONER;
	MARYLAND MARKET, [or] w WITHDRAW FROM A geograp	ithdraw j	ADD A PRODUCT TO OR withdraw a product FROM THE from a line or type of business IN THE STATE, or on IN THE STATE; [or]
26 27	OBJECTIVES IN THE STATE;	<u>6.</u> OR	MATERIALLY MODIFY MARKETING GOALS AND
28 29	of health care in the State.	<u>[6.]</u>	7. MATERIALLY impact the availability or affordability
30 31	<del></del>		OMMISSIONER SHALL ADOPT REGULATIONS THAT SES OF SUBPARAGRAPH (I) OF THIS PARAGRAPH.
32 33 34	under Title 6.5 of the State Gov members of the board.	(III) vernmen	A decision by the board to convert to a for profit entity that Article may be rejected by any three



1 2	plan or its affiliates or s	•	hindering an examination of a nonprofit health service
3	board during a period of		a director to attend at least 65% of the meetings of the months.
		ngaged in an uns	ner believes that an officer or director of a nonprofit sound or unsafe business practice, the at individual.
10 11	OF A NONPROFIT HI ACTION IN RESPON	ALTH SERVIC E TO A WARN OMMISSIONE	SSIONER BELIEVES THAT AN OFFICER OR DIRECTOR E PLAN HAS FAILED TO TAKE APPROPRIATE IING RECEIVED UNDER PARAGRAPH (1) OF THIS R MAY IMPOSE A CIVIL PENALTY NOT EXCEEDING
	- 1 / - 1		missioner shall send a copy of the warning OR, IF A ER PARAGRAPH (2) OF THIS SUBSECTION, A COPY OF
	`		ed mail, return receipt requested, bearing a postmark o each director of the nonprofit health service
		State, to the ins	approfit health service plan is a corporation incorporated urance commissioner of the state in which
22	2 14-139.		
23 24	(a) An office subtitle may not:	director, or emp	ployee of a corporation operating under this
25 26	(1) volume this article;	illfully violate a	provision of this article or a regulation adopted
27 28	` ,		sent or conceal a material fact in a statement, itted] PROVIDED to the Commissioner;
29 30	) directors;	illfully misrepre	sent OR CONCEAL a material fact to the board of
31 32			fail to account properly for money that belongs to oducer, subscriber, or certificate holder;
33 34	(5) e provision or administra		ent or dishonest practices in connection with the ervice plan;
35 36	(6) v 5 14-125 of this subtitle;		oduce records or allow an examination under §

24 SPENT IN A MANNER THAT CORRESPONDS WITH THE POTENTIAL RISK ASSOCIATED

ensure that:

28 health service plan or a health maintenance organization will be distributed to the 29 Maryland Health Care Foundation that was established in § 20-502 of the Health -

ENSURE THAT THE VALUE OF PUBLIC OR CHARITABLE ASSETS IS

the fair value of the public or charitable assets of a nonprofit

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26

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(2)

25 WITH AN THE ACQUISITION;

[(2)]

30 General Article; or

(3)

(i)

	(ii) nonprofit hospital will be distri was established in § 20-502 of		40% of the fair value of the public or charitable assets of a the Maryland Health Care Foundation that th - General Article; and
	nonprofit hospital will be distri that is:	2. buted to	60% of the fair value of the public or charitable assets of a a public or nonprofit charitable entity or trust
7 8	affected community;	A.	dedicated to serving the unmet health care needs of the
9 10	affected community;	B.	dedicated to promoting access to health care in the
11 12	affected community; and	C.	dedicated to improving the quality of health care in the
13		D.	independent of the transferee;
	[(3)] (4) acquisition inure directly or inhealth entity; and		hat no part of the public or charitable assets of the o an officer, director, or trustee of a nonprofit
19		ediate or ition exc	hat no officer, director, or trustee of the nonprofit future remuneration as the result of an ept in the form of compensation paid for ng entity.
21 22	(e) (1) In determ appropriate regulating entity sl		hether an acquisition is in the public interest, the ider:
	[(1)] (I) engage in an acquisition, selection conditions of the acquisition;		the transferor exercised due diligence in deciding to ransferee, and negotiating the terms and
26 27	[(2)] (II) including whether appropriate		edures the transferor used in making the decision, ssistance was used;
	[(3)] (III) conflicts of interest of board m transferor, transferee, or any or	embers,	any conflicts of interest were disclosed, including executives, and experts retained by the es to the acquisition;
31 32	[(4)] (IV) charitable assets;	whether	the transferor will receive fair value for its public or
33 34	[(5)] (V) risk if the acquisition is finance		public or charitable assets are placed at unreasonable t by the transferor;

	[(6)] (VI) whether the acquisition has the likelihood of creating a significant adverse effect on the availability or accessibility of health care services in the affected community;
4 5	[(7)] (VII) whether the acquisition includes sufficient safeguards to ensure that the affected community will have continued access to affordable health care; and
6 7	[(8)] (VIII) whether any management contract under the acquisition is for fair value.
10 11 12	(2) IN DETERMINING WHETHER A HEALTH CARE NONPROFIT HEALTH ENTITY HAS EXERCISED DUE DILIGENCE AS REQUIRED UNDER PARAGRAPH (1)(I) OF THIS SUBSECTION, THE APPROPRIATE REGULATING ENTITY MAY NOT DETERMINE THAT DUE DILIGENCE WAS EXERCISED UNLESS THE HEALTH CARE NONPROFIT HEALTH ENTITY CONSIDERED THE RISKS OF AN ACQUISITION, INCLUDING WHETHER AN ACQUISITION:
14	(I) WOULD RESULT IN DISECONOMIES OF SCALE; OR
15	(II) WOULD VIOLATE FEDERAL OR STATE ANTITRUST LAWS.
16	SECTION 2. AND BE IT FURTHER ENACTED, That:
19 20 21 22 23	(a) notwithstanding the term limitations established under § 14-115(e)(6) of the Insurance Article, an individual who is a Class I director of a board of a domestic nonprofit health service plan that is subject to § 14-115 of the Insurance Article and who was appointed to the board prior to December 31, 2003 and subsequently reappointed to the board for a 1-year term on January 1, 2004 as the representative of a foreign nonprofit health service plan of which the domestic nonprofit health service plan is the sole member, may serve on the board of the domestic nonprofit health service plan for an additional 1-year term until December 31, 2005;
27	(b) any replacement of a Class I director described in subsection (a) of this section, and any other individual who is elected to the board of a domestic nonprofit health service plan that is subject to § 14-115 of the Insurance Article, shall be subject to the term limitations established under § 14-115(e)(6) of the Insurance Article; and
29 30	(c) the provisions of subsection (a) of this section shall be limited to and affect no more than two of the Class I directors described in subsection (a) of this section.
31 32	SECTION 2. 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 2004.